

## United Nations Development Programme Country: Ukraine

### **Project Document**

Project Title	Community Based Approach to Local Development – Phase II
	Partnership Framework Area 1. Sustainable economic growth and poverty reduction
	<u>Outcome 2</u> – Reduction of poverty in rural areas through socio-economic development of those areas.
	Partnership Framework Area 2. Social Development
UNDAF Outcome(s):	Outcome 1 - Improved access to and utilization of quality health, education and social services.
	Partnership Framework Area 4. Environment and climate change
	Outcome 2 – Reduced energy, resource and carbon intensity of economy through the application of energy efficient technologies, renewable and alternative sources of energy.
Expected CP Outcome(s): (Those linked to the project and extracted from the CPAP)	Community mobilization supported in all regions to address social and health service requirements. National authorities supported in developing and implementing policies for social inclusion (PA Area 2; Outcome 1)
	Enhanced capacity of local communities and local authorities to initiate and maintain participatory process on local sustainable development and public services delivery;
Expected Output(s):	Improved energy efficiency at local level through promotion of energy saving technology, public awareness and joint efforts of local communities and local authorities;
	Locally owned and managed repository and network of good practices and knowledge on community mobilization and participatory governance created
Implementing Partner:	UNDP Ukraine
Responsible Parties:	Community-based organization throughout Ukraine
	,

### **Brief Description**

Authorities and communities in Ukraine lack the capacity to jointly plan, budget and implement local development strategies. Such limited capacities create a scenario where local development priorities attract insufficient focus and resources; poverty levels remain high, local living conditions continue to deteriorate and worrying social trends often remain unaddressed. First phase of CBA succeeded in scaling up the community led approach to local development countrywide. It contributed to strengthening participatory governance, supported and developed local capacities for community-based development, and facilitated a collaborative relationship between communities and local authorities. Innovative approaches to reduce energy consumption were successfully tested at the local level. While some progress has been achieved to improve transparency, accountability and quality of public services, there remains room for improvement. The CBA I Project created a strong demand for continuation of the support provided both to the communities and local authorities. The second phase will aim on: (1) Ensuring institutionalization of participatory planning practices within the local structures and funded with local resources; (2) Applying more systemic approach to energy efficiency with stronger linkages to regional and national strategies; (3) Creating community demand to support small scale economic initiatives; (4) Sharing the lessons learnt of CBA project implementation with the national government through policy recommendations based on the experiences on local level.

The results obtained directly contribute to the achievement of Ukrainian MDGs.

Programme Period:	2011 - 2015	2011-2015 AWP budget:	USD	23,300,611
Key Result Area (Strategic Plan)	<u>:</u>	Total resources required:	USD	23,300,611
Promoting inclusive growth	, gender equality	Total allocated resources:	USD	23,300,611
and MDG achievement		Regular	USD	375,441
Fostering inclusive participat		Other:		
Expanding access to er energy services for the poor	vironmental and	o EU	USD	22,925,170
Atlas Award ID: 000482	246	Unfunded budget: TRAC	USD	0
Start date: 6 June		EC	USD	0
End Date : 5 April	2015	In-kind Contributions	USD	0
PAC Meeting Date: 18 Febr	uary 2011			
Management Arrangements: DIN	Л			

Agreed by UNDP:

Olivier Adam, UN Resident Coordinator UNDP Resident Representative

## ANNUAL WORK PLAN

Year: June 2011 - April 2015

BUDGET	Total EUR		25725	61433	11393	11025	367500	33395	510471	y,der-r				
PLANNED BUDGET	Total USD		35000	83582	15500	15000	200000	45436	694518				•	
	Year 4		2000	7408	1000	0	125000	9689	148097					
	Year 3		8000	26072	1500	0	125000	11240	171812					
	Year 2		10000	28197	3000	0	125000	11634	177831					
	Year 1		12000	21905	10000	15000	125000	12873	196778	3000				
	Description		Travel	Training	RT/Conf.	Print/Prodn.	Seed grant	F&A+Misc.	Sub-total					-30, Pa
	Funding Source	EU	<u>I</u>								EU			
RESPONS	IBLE PARTY	UNDP; Regional authorities; rayon authorities;	Local	Local	communities ;				14		UNDP; Regional authorities;	rayon authorities;	councils;	Community organisation s
SAME	사3	-					2 P. A.	, qi — i = 5 	n, 10			***		
TIMEFRAM	가기	-												
		knowledge all capacity nurities and se to apply	proach to		manuals/ CBA-l to	quirement ty of CBA	hodology local	oget gar	O	local/regional replication of ology	T C	governance ntegrated in	governments	oved joint planning, ery.
PLANNED ACTIVITIES	List activity results and associated actions	Activity Result - 1 Strengthened knowledge and institutional capacity of local communities and local authorities to apply	participatory approach to local development	:	Actions: a) Update guidelines of	reflect CBA-II requirement b) Develop capacity of CBA	staff in CBA methodology c) Mobilise loca	communities local/regional stakeholders	organized/networked implementation of	methodology d) Support local/regional authorities in replication of CBA methodology	Activity Result - 2	participatory governance mechanisms integrated in	local governmer	resulting in improved joint decision-making, planning, and service delivery.

_	T-EUR	24990	59305	9923	70000	11495	175713										TEUR	35280	54390	11760	4357800	312146	320727
	T-USD	34000	80687	13500	95238	15640	239065							_		į	T-USD	48000	74000	16000	5928980	424689	
	4	2000	15641	1000	0	1585	24226		- 1/1								4	2000	10000	1500	494082	35741	000075
	3	0006	11148	1500	9524	2182	33354										3	10000	17000	1500	1976327	140338	10717
	2	10000	29951	3000	57143	7007	107101										2	18000	17000	3000	2470408	175589	1000000
		10000	22947	8000	28571	4866	74384					:						15000	30000	10000	988163	73021	4446404
		Travel	Training	RT/Conf.	Eqp.t/Furn. for CRCs	F & A+ Misc.	Sub-total		4814									Trave	Training	RT/Conf.	Micro-capital grant	F & A+ Misc.	
													EU	UNDP									
				<del></del>	. ***	1							UNDP;	rayon authorities;	Local councils;	Community organisation	ر. د						
							1 .		-														
					· · · · ·																		
	9 e	ics and streng	rayon/regional level community resource	centres	<li>c) Support establishment of 'regional development fund (RDF)'</li>	d) Support establishm functioning of	(LDFs) and regional	part	e) Assist community-based strategic planning and	= =		Activity Result - 3	initiatives for sustainable	rehabilitation management and operation of basic	social and communal infrastructure supported	Actions:	ict Inct	planning, implementation and reporting on micro-projects	b) Support technical design of selected priority projects	c) Provide seed grants to implement micro-projects	technic	implementation of	enaling biologic
services supported	# of agro-based service cooperatives to promote small businesses established	Baselines:	Less than 5% of Ukrainian	community based organisation	capable to undertake local development in partnership with local authorities	al officia s in L	knowledge on participatory approach to local development	Kayon and regional authorities do not have experience in implementing principles, and	promoted by	Less than 45% of rayons are experienced in using LDF	Less than 5% of Ukrainian	communities experienced in getting their CDPs approved at graven level	At this moment there is no		development approach in the country and communal	infrastructures in rural areas are poorly maintained.	Number of communities applying community based approach for	service delivery in Ukraine is negligible	Ukraine lack access to market and processing facilities	Targets:	At least 60% of (target 900) community organisations	showing evidence of financial sustainability and proactivity in	the local planning are proposed by:

- 5 - 6 - 5 - 5 - 6 - 5 - 6 - 5 - 5 - 6 - 5 - 5	2012 8000 executives and members of community organisations and	sustainability of the completed projects									
Commontant   Com	ional 13 with ale	Activity Result - 4 Community based agro/service cooperatives		EU UNDP			2	3	4	T-USD	T-EUR
test at Modifies communities to councilis; and checked to cooperatives in a development of business of implement economic initiatives and initiative and i	BA BA	created for small business promotion in rural areas	Local		Travel	8000	8000	2000	0	18000	13230
A working and transportatives in the first of the first	territory	; ;	councils;		Training	15000	15000	12000	3000	45000	33075
the technical support for the training and development of business sons skills  c) Provide small grants to implement economic implementation and sustainability of the economic initiatives the end of the end of the economic initiatives the economic initiatives the end of the end	monuces 5.	communities cooperatives is	organisation s		RT/Conf.	6102	2000	1500	1500	11102	8160
development of business ons skills  C) Provide small grants to implement and grants to implement acconomic initiatives  at d) Provide technical backstopping for implementation and initiatives and sustainability of the economic initiatives and initiatives the economic initiatives and initiative entergraphs are accordingly of the electric forms and initiative and in		Provide training technical support		<u> </u>	Small grant	342000	304000	0	0	646000	474810
c) Provide small grants to implement economic inhibitives and inhibitive and inhibitive and inhibitive and inhibitive and inhibition and inhibitio	in the of rayons	opment of busin			F & A+ Misc.	25977	23030	1085	315	50407	37049
backstopping for implementation and sustainability of the economic initiatives the ent initial find the ent inity the led ent of		Provide small grants implement econon initiatives		<u> </u>	Sub-total	397079	352030	16585	4815	770509	566324
will be nen and ess in apporting in the glopment mmunity string the nen fed other)	 ប្ត	Provide techn backstopping implementation sustainability of economic initiatives		- Month.	· · ·	, <u>, , , , , , , , , , , , , , , , , , </u>					

<sup>1</sup> Gender Rating: 3- Gender equality is a principal objective of the output; 2- Gender equality is a significant objective of the output; 1- Outputs that will contribute way to gender equality but not significantly; 0- Outputs that are not expected to contribute noticeably to gender equality. Include a one sentence motivation as to the reason for the chosen rating. For more details, please see Guidance Note: Tracking Gender-Related Investments and Expenditures in ATLAS.

55860	4680	4800000	390000	369949	5654940			T-EUR	12495	32576	5145	21903	5048	77167
00092	6367	6530612	530612	503332	3628692			T-USD	17000	44321	7000	29800	6868	104989
									17	44		78	9	
8000	1000	1088435	0	77170	1179605			4	1000	10000	1000	0	840	12840
18000	1000	1088435	221088	93837	1434360			က	3000	10000	1000	2000	1330	20330
30000	1367	3265307	221088	247363	3781125			2	2000	12321	2000	10000	2052	31373
20000	3000	1088435	88436	84962	1298705			-	8000	12000	3000	14800	2646	40446
Training	RT/Conf.	Small grant	Strategy & Tech Doc	F&A+Misc.	Sub-total				Travel	Training	RT/Conf.	Print/Product ion	F & A+ Misc.	Sub-total
						EU				-				
						UNDP								
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design of micro-projects  b) Provide small grants to community organisations	for implementation of innovative energy saving initiatives	c) Technical support for implementation of	community based energy efficiency projects	d) Support transfer and sustainability of completed projects		Activity Result - 3 Public awareness raised on energy efficiency, including the use of		from the local level Actions:	a) Document experiences in energy efficiency	b) Conduct events and /training to increase public	awareness about energy efficiency options	c) Involve media to promote the importance and benefits of energy		roundtables related to energy efficiency at local
of active con local/is and recently	officials fack skill in energy planning 4 The amount of energy	consumption of the Uk	than the average in Europe.	_	ŀ	I argets:  1. At least 2 regional strategies on efficient energy use revised updated	50 high-visibility events to raising public awareness on energy saving options organised	3. At least 10,000 people, including community members and	local/regional authorities trained in energy planning and efficient	energy use (with at least 50% of women participating)	4. At least 4 technical documentation packages for	large scale local projects on reducing energy consumption supported	5. 300 energy efficient micro- projects implemented by 2014	Gender Marker Rating and

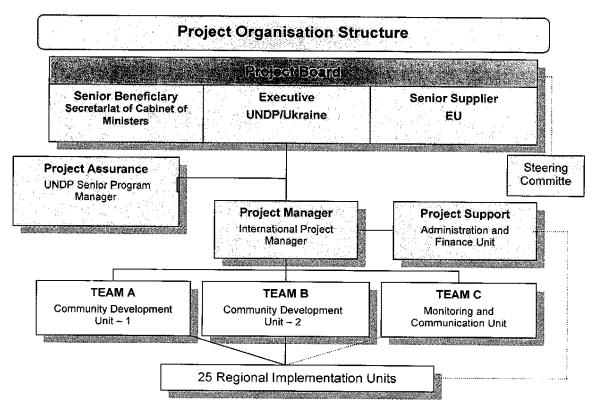
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			··· - <b>R</b> · · · · · · · · · · · · · · · · · · ·									T-EUR	16170	700	30135	94		00096	64992	15170	5	231887	
												T-USD	22000	000	41000	12817		130612	88424	20640	2	315493	
												4	2000	Č	0006	1668		32653	14737	4204	7	64262	
												က	3000	00007	00001	1428		32653	14737	4327	1	66145	
												7	0006	4.0000	00021	2680		32653	29475	6007	· · · · · · · · · · · · · · · · · · ·	91815	
												-	8000	00007	0000	7041		32653	29475	6102	 } }	93271	
													Travel	1	- Iailiiig	RT/Conf.	Curricultum	Dev. Support	KM Hub	F & A+ Misc.		Sub-total	
					EU	UNDP								-					•				
					UNDP;	Universities; Training	institutes; Regional/ray	on authorities															
																1 2							
level					Activity Result - 1	wledge m	experient on mechanis	established at local/regional/national	level		a) Establish partnership with universities and training	institutions	authorities, universities	CBA best practice	c) Provide technical/ advisory support for	m developn	relopment	d) Establish a national	hub at the 'Ukrainian	Association of Local and Regional Authorities'			
Motivation - 2 Significant involvement and	paracipation of more training and implementation of micro-projects on energy efficiency will be promoted in all activities.	Related CP outcome:	reopie-centered decentralisation of local public governance	Sustainable development policies and practices make the difference	Output 3	ned and manag	good practices and knowledge	on community mobilization	participatory ed	Indicators:	# of universities/training institutes	included in tr la a training	"local governance and public participation	% of CO-members, LAs officials, who participated in training	Indta	state their understanding of and their intention to adopt	participatory approaches in all relevant spheres of local		National level knowledge management hub in the field of	participatory governance and community based development	established	# of policy related roundtables held to advocate for	mentation of practices

		T-EUR	15080	27951	5880	41907	28000	30000	10418	159236	
		T-USD	20518	38029	8000	57016	38095	40816	14174	216648	
		4	3384	9482	1000	1517	9523	20408	3172	48486	
		8	5719	9052	1000	6897	9524	20408	3682	56282	
		2	6415	14000	1000	19671	9524	0	3543	54153	<u>.</u>
		-	2000	5495	2000	28931	9524	0	3777	57727	
			Travel	Training	RT/Conf.	Print/Product ion	Translation	Policy/ Assessment Studies	F & A+ Misc.	Sub-total	
	LUNDP			1		L		l			
	UNDP; National counterpart government agency							14411			
		***			-						
	Activity Result - 2 Enabling environment created at national level for -/replication of the principles of community based approach to local sustainable development	ganize a cussion commendati plementatio	of participatory governance	b) Provide support to relevant government agencies in development of legal framework for	community development	c) Produce and disseminate visibility materials to promote CBA vision	among stakeholders level	d) Provide donors, media and partners with up to date information on CBA activities	Maintain CBA website     Organise roundtables     donors/partners/media	visits g) Publish CBA experiences and related documents for	wider dissemination
governance	Baselines:  1. Academia and authorities of all tiers of government lack access to grassroots-based knowledge 2. Public participation mechanisms are not fully applied in everyday practices of local governments. 3. National level repository dedicated to community based approach does not exist	4. Insufficient number of national level advocacy held in past on community based approach	Targets:	At least 10 universities/trainstitutions introduce course CBA methodology by 2013	At least 500 CO-members/officials and local/regional authorities from	non- CBA communities participated in training, exposure visits roundtables demonstrate	adopt participatory approaches in		with linkage to regional community resource centres  4. At least one national roundtable	neid to discuss and advocate for required policy changes to ensure full-fledged participatory decision making at the local	level.

	Activity Result - 3									
Gender Marker Rating and Effective	Effective project management and advisory		UNDP EU							
Empowering women and			JONO		<del>-</del>	2	m	4	T-USD	T-EUR
be achieved through motivating women leaders to come forward	activities			Travel	8000	5000	4000	4000	21000	15435
to develop their skills and knowledge	Actions: a) Provide	100 mg		Contr Srv - Ind	1270545	1438188	1400118	506526	4615377	3392302
Related CP outcome:	expertise and support			Eqpt. /Furn.	131973	0	0	0	131973	97000
People-centered decentralisation of	services b) Arrange logistics and			Office O & M	403462	394837	394544	189878	1382721	1016300
local public governance				Audit cost	0	20408		20408	40816	30000
	c) Carry out management			F & A+ Misc.	126979	130090	125961	50403	433433	318573
-	reviews audits and assessments of the project implementation			Sub-total	1940959	1988523	1924623	771215	6625320	4869610
TOTAL				<b>****</b>	5285083	9308607	5900756	2806165	23300611	17125949

### II. MANAGEMENT ARRANGEMENTS

The Project will be implemented in DIM modality The Project's organisational structure is presented below:



**Project Board:** The Project Board (the Board) will consist of 3 members (senior managers) who will have full authority and responsibility over all aspects of the project, and will ensure that the interests of all parties are protected. The Board will provide overall direction of the project and will make decisions on a consensus basis when guidance is required by the Project Manager. In cases when a consensus cannot be reached by the Project Board members, the final decision will be taken by the UNDP Senior Management. The Board will be constituted by UNDP senior management.

The Board will be responsible for ensuring the delivery of expected results and will be accountable for the overall success of the Project. It will endorse recommendations for budget and project revisions. It will review the progress of the Project at designated points during the implementation or when requested by the Project Manager., The Project Manager shall seek approval of the Project Board for decisions when project tolerances (i.e. constraints normally in terms of time and budget) have been exceeded.

The Board will approve all major plans, including recommendations for budget revisions, commitment of resources, etc. and will authorize any major deviation from the agreed CBA workplans. Where necessary, it will arbitrate on any conflicts within the project and will negotiate between the project and any other party beyond the scope of the project.

The Project Board will meet on a quarterly basis or as necessary. It will 'manage by exception' whereby members of the Board will regularly receive project progress reports and will only be asked for joint decision making at key points during the project implementation.

The roles within the Board will be divided as follows. The Executive (UNDP) will ensure successful production of envisaged outputs. The Executive (a UNDP Senior Manager) will be ultimately responsible for effective and efficient implementation of CBA-II. The Executive will hold the project ownership and will chair Project Board meetings. The Senior Supplier (EU) will provide guidance on the technical feasibility of the project; and Senior Beneficiary Secretariat of the Cabinet of Ministers) will ensure the realization of project benefits from the perspective of project beneficiaries.

**Project Assurance** will be ensured by the UNDP Program Manager in charge of the Local Development Portfolio. He/she will provide objective and independent project oversight and monitoring on behalf of the Board and will ensure the completion of agreed project management milestones.

A **Steering Committee** will be established to involve a broad range of stakeholders into the Project implementation and will review Project's achievements, lessons learnt, explore opportunities and provide advice on effectiveness of the project. It will consist of representatives from relevant Ministries, Secretariat of the Cabinet of Ministers, national associations of local/regional councils and donors. The Committee will meet at least once a year or more frequently if necessary. Detail description and ToR of the Steering Committee is provided in Annex-1.

An international **Project Manager** will be in charge of a daily management of the project on behalf of the Project Board and will act within the scope/constraints laid down by the Project Board. He/she will be responsible for management and decision-making for the project and will ensure the delivery of project results as specified in the project document and according to the required quality standards, time and cost.

**Project Team** will support the Project Manager. It will consist of professionals in the field of community mobilization, energy and environment cooperatives development engineering monitoring and support staff related with administration and finance.

The Project Management Unit (PMU) will be located in Kyiv.

### The main tasks of the PMU will be:

- Overall management and coordination of Project implementation
- Strategic technical and methodological backstopping of Regional implementation Units
- Final endorsement of community projects for grant award
- Monitoring of implementation and quality assurance
- Communication and reporting to UNDP/EU/Government and Donors

### The PMU will consist of -

- 1 International Project Manager
- 2 Community Development Specialists
- 4 Engineers
- 1 Communications and Monitoring Specialist
- 1 Administrative Officer
- 1 Finance Specialist
- 1 Energy and Environment Specialist
- 1 Cooperative Development Officer
- 9 Support Staffs (4 finance assistants, 1 administration assistant, 2 community develop assistants, 1 monitoring assistant, and 1 driver)

PMU will carry out its functions through 25 regional implementation units established with support of regional authorities (in the premises offered by them) under the framework of memorandum of understanding (MoU).

The RIU in the Autonomous Republic of Crimea will work in close coordination with the sub-office of UNDP located in Simferopol. For the day-to-day work with local authorities and communities, current regional implementation units (one in each region and consisting of 2 community development officers and 1 driver) will be maintained.:

The ToRs of the above-mentioned positions are given in Annex-2 (Description of the Action document).

**Short Term Consultants**: Services of short term international and national experts will be utilised for technical backstopping and specific advisory needs to improve effectiveness of specific Project activities.

**Project implementation** will be governed by provisions of the agreed Project Document, the UNDP POPP, the UNDP Ukraine SOPs, and the CBA Operational Guidelines and Manuals.

### **Annual Workplan**

The estimated duration of CBA-II will be 48 months. Preliminary indicative calendar of key activities is given in Annex – 2 (Description of the Action)

### **Project Budget**

Total budget of the Project will be EUR 17,125,949 (US \$ 23,300, 611) to be used for the activities outlined in Annex - 2 (Description of Action). The Project Budget will be cost shared between the EU and UNDP which will provide EUR 16, 850,000 (US\$ 22,925,170) and EUR 275,949 (US\$375,441) respectively.

It is anticipated that an estimated parallel co-financing in the amount of EUR 4,200,000 (US\$ 5,700,000) will be mobilized by local communities and authorities.

**Communication and Visibility** activities will be carried out under the framework of 'Joint Visibility Guidelines for EC-UN Actions in the Field'.

### Audit Arrangements:

The Project shall be subject to the internal and external auditing procedures laid down in the Financial Rules and Regulations of UNDP. Based on UNDP standard operational procedure two independent Project audits will be carried out during the 2<sup>nd</sup> year of the project and upon the completion of the project.

### III. MONITORING FRAMEWORK AND EVALUATION

In accordance with the programming policies and procedures outlined in the UNDP rules and regulations the project will be monitored through the following:

### Within the annual cycle

- On a quarterly basis a quality assessment shall record progress towards the completion of key results based on quality criteria and methods captured in the Quality Management table below.
- An Issue Log shall be activated in Atlas and updated by the Project Manager to facilitate tracking and resolution of potential problems or requests for change.
- Based on the initial risk analysis submitted (see Annex 3) a risk log shall be activated in Atlas and regularly updated by reviewing the external environment that may affect the project implementation.
- Based on the above information recorded in Atlas a Project Progress Reports (PPR) shall be submitted by the Project Manager to the Project Board through Project Assurance using the standard report format available in the Executive Snapshot.
- a project Lesson-learned log shall be activated and regularly updated to ensure on-going learning and adaptation within the organization and to facilitate the preparation of the Lessons-learned Report at the end of the project
- > a Monitoring Schedule Plan shall be activated in Atlas and updated to track key management actions/events

### <u>Annually</u>

- Annual Review Report. An Annual Review Report shall be prepared by the Project Manager and shared with the Project Board. As minimum requirement the Annual Review Report shall consist of the Atlas standard format for the QPR covering the whole year with updated information for each above element of the QPR as well as a summary of results achieved against pre-defined annual targets at the output level.
- Annual Project Review. Based on the above report an annual project review shall be conducted during the fourth quarter of the year or soon after to assess the performance of the project and appraise the Annual Work Plan (AWP) for the following year. In the last year this review will be a final assessment. This review is driven by the Project Board and will involve members of the Steering Committee. It shall focus on the extent to which progress is being made towards outputs and that these remain aligned to appropriate outcomes.

### External Evaluation

Evaluation of the project implementation will be commissioned by EU as ex-ante mid-term final and ex post. Besides UNDP will carry out independent external evaluation of the Project implementation its outputs and impacts.

### **Quality Management for Project Activity Results**

	· · · · · · · · · · · · · · · · · · ·		<del></del>
Activity Result 1		viedge and institutional capacity of local	Start Date: month 1
(Atlas Activity ID)	approach to local d	local authorities to apply participatory levelopment	End Date: month 18
Purpose	Unelected local adm state rather than the to be empowered. Pu	confidence of citizens towards government inistrations appointed from the capital focus citizens while elected councils have little capurpose of this activity is to bridge the gap in u on the agenda of local sustainable development.	on serving the interests of the pacity and influence and need nderstanding between citizens
Description	To address this iss local/regional authori	ue it is planned to develop operational g ties and implement social mobilisation to orga	uidelines; provide training to nise local communities.
Quality Criteria	l	Quality Method	Date of Assessment
One third of the community organisat with legal status, community developme one participation in loc	sustainability fund, ent plan and at least	Project team prepares profile of all community organisations and analyses the results	One month after completion of each annual workplan
50% of trained commu female	nity members are	Project team assesses training participation records and analyzes the results.	One month after completion of each annual workplan
	1-		
Activity Result 2	Decentralized and	participatory governance mechanisms	Start Date: month 6
(Atlas Activity ID)		standard practice of local governments ed joint decision-making, planning, and	End Date: month 29
Purpose	decision-making. The communities for imp	res of local authorities lack appropriate ins ney also lack suitable mechanism that lementation of their priority initiatives in a tr ity is to establishment/nurturing of appropria vel.	would enable financing to ansparent manner. Therefore
Description	authorities for establ resource centres; 2	e training/technical support will be provided ishment/nurturing of 200 local development regional development fund (RDF) and 25 reprised to practice of bottom-up planning prommunity initiatives.	forum (LDF); 200 community egional coordination councils
Quality Criteria		Quality Method	Date of Assessment
70% of (200) LDF an will have at least one every year		Review of the protocols of the meetings of LDF and RCCs as reflected in Annual Progress Report of the Project	February 2012 2013 2014
25% of the partner ra community resource co		Assessment surveys carried out in course of project implementation	December 2012; Marcl 2014
60% of rayon autl community developme		Annual Report of the Project; Assessment survey Report	February 2012 Februar 2013; December 2012
Activity Result 3	Community-based	initiatives for sustainable rehabilitation	Start Date: month 8
(Atlas Activity ID)		peration of basic social and communal	End Date: month 47
Purpose	by doing that will en	olve local communities and local authorities npower citizens and bring elected authoritie by will make a decision together pool their	s and civil servants closer to

Description	implement their priori vis environment impl cost sharing from sustainability, micro-	tions will be provided with trainings 600 smities pertaining to basic needs e.g. water sup rovement, public health and energy saving. beneficiary communities, local budget and project will be maintained solely by communion and local authorities.	ply, waste management vis-à- The grants will be subject to I private sector. To ensure
Quality Criteria		Quality Method	Date of Assessment
20% of the comp function with c sustainability mechanic	community based	<ul> <li>Project team prepares report on sustainability mechanism of completed projects and analyses for results;</li> </ul>	July 2013
		2 <sup>nd</sup> Assessment survey of the Project implementation	March 2014
10 local authorities local policy/procedu community based sust	re for supporting	Project team collects policy decisions or decree of the local authorities on the subject	July 2013
		2 <sup>nd</sup> Assessment survey of the Project implementation	March 2014
Activity Result 4		agro/service cooperatives created for	Start Date: month 14
(Atlas Activity ID)	·	motion in rural areas	End Date: month 30
Purpose	farm opportunities as	ine is relatively higher in rural areas where p nd suffer from seasonality in income genera veloped and presents a big potential for incon	ation. Small business in rural
Description		ide organised communities with training techem to develop cooperatives and undertake	
Quality Criteria		Quality Method	Date of Assessment
Women constitute at I community members developed under Project	employed by SMEs	<ul> <li>Ad hoc report prepared by project team</li> <li>2<sup>nd</sup> Assessment report</li> </ul>	June 2013 March 2014
One third of the functioning at least UNDP support provide	cooperatives are for two years after d	<ul> <li>Ad hoc report prepared by project team</li> <li>2<sup>nd</sup> Assessment report</li> </ul>	June 2013 March 2014
		ency at local level through promotions and collective action of local	
Activity Result 1 (Atlas Activity ID)		nplementation of regional strategies on e in selected regions provided.	Start Date: month 8 End Date: month 21
Purpose	average in Europe. C has been installed du energy costs now c energy prices will lea Energy efficiency and priority of state deve	gy consumption of the Ukrainian households one of the key reasons is that most of the equaring the soviet times without any requirement onstitute more than half of all residentials d to a significant increase in the cost of provided ensuring sustainability of energy resources elopment policy in recent years. Therefore the	dipment in use is obsolete as it its for energy-efficiency. Since service costs any increase in ding these services.  has been recognized as a top here is a strong need to raise
Decembra	and renewable energ		-
Description	of regional strategies saving measures in development of tech raising on the efficier	gy on the local level is promoted by the follow s on efficient use of energy; (2) Developing housing sector and public infrastructure; nical documentation for energy efficiency me at use of energy;(5) Support to community mic projects on renewable energy production and	recommendations for energy (3) Providing support to the easures; (4) Public awareness cro-projects in the efficient use

Quality Criteria		Quality Method	Date of Assessment
30% of energy plans are accepted by the local councils		Project team prepares analytical report on energy plans	March 2013
One third of rayons/local councils allocate budget for energy efficiency measures in line with revised regional strategy on efficient use of energy		Project's annual progress reports	Feb 2012, Feb 2013
	T _	TANKS.	· · · · · · · · · · · · · · · · · · ·
Activity Result 2	Community-based initiatives to increase energy efficiency supported		Start Date: month 11
(Atlas Activity ID)			End Date: month 47
Purpose	Energy efficiency and ensuring sustainability of energy resources has been recognized as a top priority of state development policy in recent years. Therefore there is a strong need to raise knowledge of energy users and energy suppliers regarding respective innovative technologies and renewable energy sources		
Description	implementation of in	rided for technical designing and micro-cap inovative energy projects under the condition ficiary communities; who will also undertake jou the system.	on of cost sharing from local
Quality Criteria	-	Quality Method	Date of Assessment
At least 30% ener		Special report prepared by project team	●March 2013
application of new t energy sources	echnology/alternative	2 <sup>nd</sup> Impact assessment report	●March 2014
Antivity Denvit 2	Dublin	65	
Activity Result 3 (Atlas Activity ID)	Public awareness raised on energy efficiency, including the use of renewable energy sources based on practical experience and lessons from the local level		
Purpose	Population in general media policy makers and elected/state officials possess limited knowledge about existing options to reduce energy consumption. Micro-level alternative energy sources implemented and maintained under community participation is generally unknown to them. The purpose of the activity is to broader the perspectives for implementation of energy efficient projects on the local level.		
Description	Documentation of experience will be carried out. The findings (and policy recommendations) will be disseminated among regional/national stakeholders through roundtables and media coverage. On the basis of the developed recommendations public awareness campaign on specific measures to reduce energy consumption and to raise energy efficiency in the public infrastructure and housing sector for the local authorities and communities is launched. Campaign will serve as a model for national replication		
Quality Criteria		Quality Method	Date of Assessment
One third of the com have at least one me about renewable energ	mber knowledgeable	Training evaluation report prepared by project team	June 2013
At least 50 local councils allocate budget for renewable energy projects		Councils' decision collected and compiled by project team	June 2013
		ged repository and network of good pripatory governance created	practices and knowledge
Activity Result 1		ement and experience dissemination	Start Date: month 10
(Atlas Activity ID)	mechanism established at local/regional/national level  End Date: month 10  End Date: month 48		
Purpose	National scale operation of the Project involves large number of stakeholders from local level to national level. However there are still large number of citizens, civil servants and elected officials that remain to benefit from the experience generated by CBA-I and CBA-II. There is also demand for replication of CBA methodology. Therefore it is essential to establish appropriate mechanism that would enable continuity of community based development methodology even after completion of CBA-II.		
Description	Universities and training institutes will be involved in collection of lessons systematisation and teaching to students. Similarly knowledge hub will be established at national level such that		

	grassroots level knowledge could be brought for national/international dissemination. Activities include training of civil servants and students; small research grants for curriculum development and research for professors and students in the field of decentralisation and community based local sustainable development; establishment and management of knowledge hub.			
Quality Criteria		Quality Method	Date of Assessment	
At least five universities and/or training institutes start teaching course on community based local sustainable development		Project team compiles teaching/training materials	October 2012	
Decision of at least institutes to include the their curriculum	3 universities/training is subject as a part of	Project team collects decisions and compile them	June 2013	
At least three mo initiated by knowledg are supported through	e network members	Project team prepares report on the Knowledge Hub activities	January 2014	
Activity Result 2	Enabling environ	ment created at national level for -	Start Date: month 26	
(Atlas Activity ID)	/replication of the principles of community based approach to local sustainable development  Start Date: month 26  End Date: month 46			
Purpose	A part of Ukrainian population local and regional authorities is sensitized to appreciate principles promoted by CBA through practical experience. A large number of citizens and authorities have still remained outside the scope of CBA. They will be able to benefit under national development framework through appropriate national policy/legislation provisions. Purpose of the proposed activity is to sensitize national policy-makers and other stakeholders by offering them relevant information.			
Description	recommendations va	ar reporting to stakeholders national round rious form of lobbying and advocacy legal d riod to meet the purpose.	dtables for debate on policy rafting etc. will be carried out	
Quality Criteria		Quality Method	Date of Assessment	
Draft legislation is submitted to relevant national agency for debate and consideration		Conformation from the legislative body on receipt of the draft proposal	September 2013	

### IV. LEGAL CONTEXT

This document together with the CPAP signed by the Government and UNDP which is incorporated by reference constitute together a Project Document as referred to in the Standard Basic Assistance Agreement (SBAA) of 3 June 1993 and all CPAP provisions apply to this document.

Consistent with the Article III of the Standard Basic Assistance Agreement the responsibility for the safety and security of the implementing partner and its personnel and property and of UNDP's property in the implementing partner's custody rests with the implementing partner.

The implementing partner shall:

- a) put in place an appropriate security plan and maintain the security plan taking into account the security situation in the country where the project is being carried;
- b) assume all risks and liabilities related to the implementing partner's security and the full implementation of the security plan.

UNDP reserves the right to verify whether such a plan is in place and to suggest modifications to the plan when necessary. Failure to maintain and implement an appropriate security plan as required hereunder shall be deemed a breach of this agreement.

The implementing partner agrees to undertake all reasonable efforts to ensure that none of the UNDP funds received pursuant to the Project Document are used to provide support to individuals or entities associated with terrorism and that the recipients of any amounts provided by UNDP hereunder do not appear on the list maintained by the Security Council Committee established pursuant to resolution 1267 (1999). The list can be accessed via <a href="http://www.un.org/Docs/sc/committees/1267/1267ListEng.htm">http://www.un.org/Docs/sc/committees/1267/1267ListEng.htm</a>. This provision must be included in all subcontracts or sub-agreements entered into under this Project Document".

### Annex – 1

### **ToR of Steering Committee**

The Steering Committee of the CBA Project is established in accordance with the "Project Document for CBA-II" as per Agreement between European Union and UNDP.

- 1. The Committee will be formed by representatives of the following institutions:
  - a. The Ministry of Economic Development and Trade
  - b. Secretariat of Cabinet of Ministers
  - c. The Ministry of Regional Development, Buildings and Housing
  - d. The Ministry of Social Policy
  - e. The Ministry of Agrarian Policy and Food (Department of Rural Development)
  - f. The Ministry of Infrastructures
  - g. The Ministry of Health
  - h. The Ministry of Environmental and Natural Resources
  - i. The Ministry of Education, Science, Youth and sport
  - j. The National Agency of Ukraine for Efficient Use of Energy
  - k. The State Fund of Local Self-Government of Ukraine
  - I. The Ukrainian Association of Local and Regional Authorities of Ukraine
  - m. The Association of Cities of Ukraine
  - n. The Association of Small Towns of Ukraine
  - o. The Association of Village and Settlement Councils
  - p. United Nations Development Programme, Ukraine
  - q. European Union Delegation Office, Ukraine

Should the need arise, representatives of other institutions, organizations and enterprises can be invited to participate in the CBA Steering Committee.

- 2. In compliance with main goal of CBA-II, the Steering Committee will:
  - Advise and provide guidance on project implementation;
  - Provide advice on ways to correlate Project activities with relevant state policies so as to tackle local development challenges;
  - Review Project progress and ensure consistency and coordination of measures supported under the Project
  - · Endorse Annual Work Plans of the Project;
  - Coordinate and facilitate the participation of line ministries, relevant government and non-government agencies
  - Ensure that regional and local authorities are duly informed about the Project and fully authorized to participate.
  - Assist in elaboration of draft legislation and other documents related to Project implementation and its coordination with relevant state programmes; preliminarily reviews such documents.
- 3. The Steering Committee is entitled to:
  - Hear regular reports on Project implementation;
  - · Give endorsement to Annual Work Plans of the Project;
  - Provide recommendations for improvement of Project implementation;
  - Charge its members with assignments related to drafting of relevant legislation;
  - Involve experts from governmental agencies and local authorities, upon consent of their superiors;
  - Issue recommendations to local executive and elected institution as per implementation of the Project.
- 4. The Steering Committee is co-chaired by a Chairperson who is appointed by the Delegation of the European Union and UNDP in Ukraine on a rotation basis.
- 5. Regular meetings of Steering Committee are held as frequently as needed and at least once a year.
- 6. Meetings are chaired by Chairperson.
- 7. Decisions of Steering Committee taken within the limits of its competences have a nature of a recommendation and are obligatory for the review by local governments, as well as other enterprises, institutions and organizations.

Organizational, information, technical and financial support to the activities of Project Steering Committee is provided by the CBA Project. Project Management Unit acts as Secretariat of the Steering Committee.

### 

**Document Attached Separately** 

# Annex – 3 Risk Log: Monitoring of Identified Risks

Development If
-ocal
<u>-</u>
Approach
Based
Community
Title:
Project

	Status			
Date:	Last Update			
Õ	Submitted /updated by			
	Owner	Project Manager	Project Manager	Project Manager
Award ID:	Countermeasures / Management response	Share success stories of CBA I, promotion of direct contacts between communities (highlighting the CBA I best practices, peer-to-peer learning, effective functioning of LDFs and OCCs);	Intensify cooperation with local authorities on regional level as well as involve members of the Steering Committee representing central structures at national level; Conduct public awareness campaigns on importance of energy-saving measures;	Review co-financing arrangements for micro-grants, if necessary
pment If	Impact & Probability	Implementation schedule of the Project might be negatively affected Probability on scale 1-5: 1	Institutionalization of the approach will be negatively affected  Probability on scale 1-5: 1  Impact on scale 1-5: 1	Delay may occur in completion of community projects  Probability on scale 1-5: 2
Local Develo	Туре	Financial	Social	Financial
d Approach to	Date Identified	October 2010	November 2010	October 2010
Project Title: Community Based Approach to Local Development If	Description	Changed elected/ government officials are not open to adopt CBA methodologies and are inclined toward greater centralization;	Regional strategies on energy efficiency are considered by local partners as a formality, hence with actual low interest and limited resources to implement relevant measures;	Recovery from national or global financial crisis affects the revenue collection of budgets at all levels, thus limiting local co-financing possibilities
P.	#	_	8	m

### **Clearance Slip for**

### **Approval of ProDoc**

Project title: Community Based Approach to Local Development – Phase II

Prepared by: Mr. Berdi Berdiyev

Submission	Date	Signature	Comments
Assistant Country Director clearance	21/07/4	Buf	
Finance Analyst/SRMU clearance	21/07/11	fur	
DCD clearance for signature of Country Director or Resident Representative	21/04/11	allej	
Remark:		/	

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